

**Before the  
FEDERAL COMMUNICATIONS COMMISSION  
Washington, D.C. 20554**

**RECEIVED**

JUN 15 1999

In the Matter of	)	FEDERAL COMMUNICATIONS COMMISSION OFFICE OF THE SECRETARY
	)	
Federal-State Joint Board on Universal Service	)	CC Docket No. 96-45
	)	
Forward-Looking Mechanism for High Cost Support for Non-Rural LECs	)	CC Docket No. 97-160
	)	
and	)	
	)	
Federal-State Joint Board on Universal Service	)	CC Docket No. 96-45
	)	
Access Charge Reform	)	CC Docket No. 96-262
	)	

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**REQUEST FOR EXTENSION OF TIME OF  
THE UNITED STATES TELEPHONE ASSOCIATION**

Pursuant to Federal Communications Commission (FCC) Rule 1.46,<sup>1</sup> the United States Telephone Association (USTA),<sup>2</sup> through counsel, hereby requests that the FCC grant its member companies an extension of time for filing comments and reply comments in the above-docketed proceedings. These proceedings ask for comments on matters of great importance to the implementation of a federal nonrural, high cost universal service program. Preparing such comments dictates that interested parties fully analyze the FCC's proposals, which requires the

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<sup>1</sup> 47 C.F.R. §1.46.

<sup>2</sup> USTA represents more than 1200 small, mid-size and large communications companies worldwide. USTA members are facilities-based carriers that serve end-users and endorse the concept of universal service.

commitment of substantial time and computing resources in order to accomplish the task. For good cause shown below, USTA requests that its members be provided additional time to perform the analyses required in order to respond to the issues raised in these proceedings in a thorough and complete manner.

## **DISCUSSION**

On May 28, 1999, the FCC released two further notices of proposed rulemaking associated with the adoption of a federal nonrural, high cost universal service program. In the Inputs FNPRM,<sup>3</sup> the FCC asks for comment on input values for its universal service forward-looking cost proxy model for nonrural carriers. In the Implementation FNPRM,<sup>4</sup> the FCC offers proposals concerning implementation issues for a federal nonrural, high cost universal service program. Both further notices raise issues that are critical to USTA's nonrural members and will dramatically impact their ability to continue providing telecommunications services to high cost areas. The Telecommunications Act of 1996 requires that federal and state mechanisms to preserve and advance universal service be, among other things, sufficient to meet the need that

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<sup>3</sup> Federal-State Joint Board on Universal Service Forward-Looking Mechanism for High Cost Support for Non-Rural LECs, Further Notice of Proposed Rulemaking, CC Docket Nos. 96-45 and 97-160, FCC 99-120 (rel. May 28, 1999) (Inputs FNPRM). Comments due July 2, 1999; reply comments due July 16, 1999.

<sup>4</sup> Federal-State Joint Board on Universal Service Access Charge Reform, Further Notice of Proposed Rulemaking, CC Docket Nos. 96-45 and 96-262, FCC 99-119 (rel. May 28, 1999) (Implementation FNPRM). Comments due July 2, 1999; reply comments due July 16, 1999.

exists for high cost support.<sup>5</sup> Both further notices raise issues that go directly to the matter of sufficiency of the support that will come from the federal nonrural, high cost support program that is eventually adopted and implemented by the FCC. Accordingly, it is imperative that interested parties be given an adequate opportunity to test the FCC's proposed inputs and input assumptions, comment on those inputs and input assumptions, and comment on the consequences of applying the inputs and input assumptions to the implementation proposals set forth in the Implementation FNPRM.

USTA requests that the due date for comments on issues raised by the Inputs FNPRM be extended to August 2, 1999, and that the due date for reply comments be extended to September 2, 1999. USTA also requests that the due date for comments on the issues raised by the Implementation FNPRM be extended to August 16, 1999, and that the due date for reply comments be extended to September 16, 1999.

This request for additional time to provide comments and replies is necessary and justified for the following reasons:

- (1) Several USTA members have yet to receive PNR Associates' Version 4, the current version of the HCPM input files with PNR's geocoded points supplemented with road surrogates.
- (2) The Commission's cost model has evolved over time, with updates to the model being introduced bi-weekly, and the current model was released on June 2, 1999;
- (3) USTA members were not able to run Version 2.5 because this version required a re-clustering of the geocoded data and the PNR Associates manager capable of addressing the problem was unavailable during the week that version 2.5 was released. It took the manager a week to run the

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<sup>5</sup> See 47 U.S.C. §254(b)(5).

re-clustering once he was available.

- (4) The Inputs FNPRM raises fundamental issues concerning the validity of the FCC's current proposed forward-looking cost proxy model that must be fully considered by carriers before responses to the issues raised by the Implementation FNPRM can be prepared and presented.

The issues on which the FCC has requested comment in the Inputs FNPRM are presented on 16 pages, and commenting parties are asked to place cost model data on the record in support of their specific responses. Furthermore, the last iteration of the cost proxy model required over 200 computer hours to run, from beginning to end, using the Commission's default values. This equates to over eight days. Only after several runs of the FCC's cost proxy model could USTA members produce meaningful analyses of the model. The FCC has requested that commenting parties "frame their comments to recognize the close relationship between the issues discussed in" the Inputs FNPRM and Implementation FNPRM.<sup>6</sup> USTA members need additional time in order to be able to submit complete and responsive comments and reply comments in these proceedings.

USTA and its members have expressed their desire to have this federal nonrural, high cost universal service proceeding move quickly to resolution. Nonetheless, it is critical that USTA members, and other interested parties, be provided adequate time to respond to these data intensive further notices at this very critical stage of this universal service proceeding in order to allow for the develop of a complete record. In light of the time that it has taken to bring this proceeding to this point, the additional time requested here for comments and reply comments is de minimus relative to the overall length of the proceeding.

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<sup>6</sup> Implementation FNPRM at ¶4.

For the reasons stated above, USTA respectfully request that the FCC grant this request for extension of time.

Respectfully submitted,

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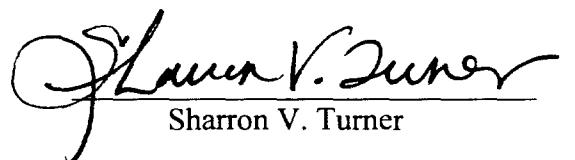
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**CERTIFICATE OF SERVICE**

I, Sharron V. Turner, do certify that on June 15, 1999 copies of the foregoing Request was deposited in the U.S. Mail, first-class, postage prepaid to the parties listed on the attached service list.



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